

## Mutual Fund Liquidity Risk Management

VOLTAIRE ADVISORS BREAKFAST BRIEFING

NEW YORK ATHLETIC CLUB | 18<sup>TH</sup> OCTOBER 2017

Any applicable regulatory scheme should (take) a principles-based approach that leaves appropriate room for a range of good practices and the exercise of judgment.

ICI Global Letter to IOSCO

September 2017

https://www.iciglobal.org/pdf/30875a.p





0800 - 0815	Welcome & Introduction   Diane Frost, Voltaire Advisors
0815 - 0845	New Liquidity Rules for US Mutual Funds   Nathan Greene, Shearman & Sterling
0850 - 0930	Panel Session   Operational & Implementation Challenges for Funds & Advisers
0930 - 1000	Coffee
1000 - 1030	Asset Management Regulation Under the Clayton SEC   Norm Champ, Kirkland & Ellis
1030 - 1110	Panel   Liquidity Management Data & Tools
1110 - 1140	New Reporting & Data Challenges   Tom Stock, GoldenSource
1140	Wrap Up & End of Briefing

## Survey of Mutual Funds



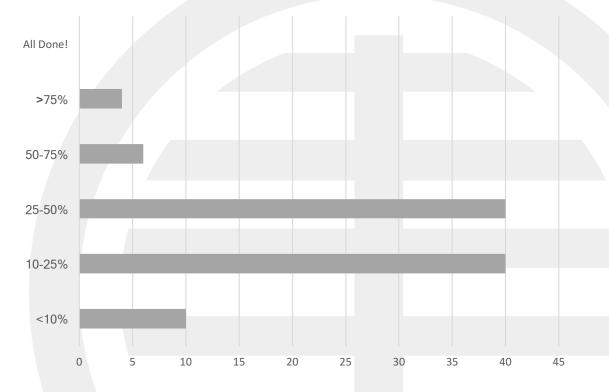
- Surveyed 220 US Mutual Fund CCO's June-September 2017
- Questioned on:
  - Preparedness for Rule 22e-4
  - o Expected date of implementation
  - Preparedness for new reporting
  - Vendor usage
  - o Data Requirements
- Full results available as a Special Report after this Briefing
- Highlights follow

## Survey Highlights (1)



- 71% said that they did not currently have a formal written Liquidity Risk Management program in place.
- 85% of firms estimated that they were between 10% and 50% complete
- 86% of firms expected implementing an LRM program in H1 2018

How prepared is your firm to comply with SEC rule 22e-4?

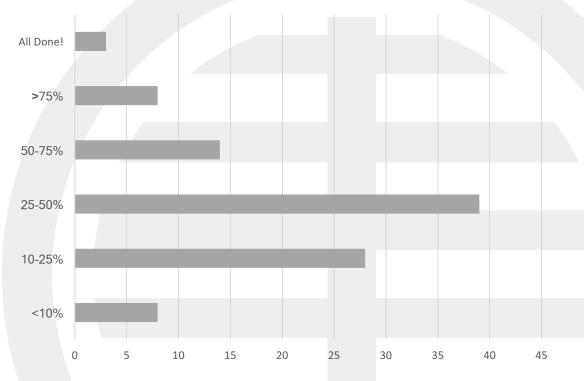


## Survey Highlights (2)



- There was much better progress in complying with the new N-PORT and N-CEN reporting requirements.
- 29% of firms expected to perform a liquidity assessment daily, and a further 29% weekly. The remainder were planning to do it monthly.
- Firms generally felt that they were going to rely quite heavily on vendors to help them comply with the rules.

How prepared is your firm to comply with new reporting?



## Survey Highlights (3)



- Respondents listed the following data elements as important for the liquidity assessment and bucketing:
  - o Actual bid ask spread for each security
  - o Inputs and assumptions of an evaluated price
  - Number and volume of trades over the past week and month
  - o Number of broker quotes available
  - Number of days to liquidate
  - o Breadth and depth of ownership by all other funds and public reported entities
  - Vendor specified liquidity score



### New Liquidity Rules for US Mutual Funds

Nathan Greene Partner Shearman & Sterling



### Shearman & Sterling $_{\text{\tiny LLP}}$

14 Months to D-Day: A Focus on the SEC's Mutual Fund Liquidity Rules

Nathan J. Greene ngreene@shearman.com October 2017



#### Shearman & Sterling $_{\mbox{\tiny LLP}}$

"Liquidity risk management program" rules become effective Dec. 2018 But two related developments from the summer remind us that the policy debates continue...

#### ICI LETTER TO CHAIR CLAYTON

#### Scrap or delay bucketing, please!

"[Bucketing] will overshadow the rest of the rule in ways the SEC likely did not contemplate or intend."

"[Bucketing] has proven to be—by far—the most costly and vexing piece of the rule to implement."

And it's "not essential" to a strong rule

IOSCO CONSULTATIO N PAPERS

### Global regulators still worried about financial stability risk!

"Potential for liquidity mismatch between investments and redemption terms [remains a] structural vulnerability that FSB believes present potential financial stability risks."

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Core ICI arguments might be said to "relitigate" the dispute, with one exception

COST - \$\$\$\$\$

SEC analysis: Bucketing = 75% of liquidity rule compliance costs

ICI members: Yes, and those are big numbers ... Individual firm implementation = \$5-10M

#### "HERDING" AND FALSE COMFORT

Systems will either generate the same results (invite "herding") or different results (invite second guessing)

Investors, regulators and industry all can be "misled" by "subjective, conclusory" data

"Caveats will be forgotten"

WAIT! WE'RE NOT READY

> Service provider offerings "not yet mature"

Late 2017 before technology even ready for evaluation and testing

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Is cyber cause for a fresh look? ("Wait! You're not ready either")

"SINGLE POINT OF FAILURE"

> "Immense volumes of fund data [will make the SEC] a potential single point of failure that undoubtedly will attract cybercriminals."

"A hack could expose the entire universe of funds to predatory trading practices"



SEC should:

- Implement aggressive data protection measures ... including independent third-party testing and verification of its information security programs
- That's prior to requiring firms to commence filings

REPORTS: QUARTERLY NOT MONTHLY

#### SEC should:

- Require funds report sensitive portfolio holdings information quarterly, not monthly
- That's at least until the SEC has implemented recommendations of the third-party expert

### **IOSCO** consultation papers – actually, there's much to agree with



Illiquid investments may...

- Be inappropriate for retail
- Be inconsistent with promised redemption features
- Drive "runs on the bank," potentially capsizing not just individual funds but market segments



Reflect individual fund circumstances including:

- Investment strategy
- Market conditions
- Investor base
- "Available management tools" (borrowing, RIK, redemption / dilution fees, payment delays, etc.)

RISK MANAGEMENT SHOULD

- Strive for "early warning"
- Consider non-ordinary course risk (stress testing)
- Build on experience (feedback loops and back testing)
- Know what's possible (contingency planning)
- Educate stakeholders

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### Back to data



SEC is making a huge push to invest in data collection and analysis tools

- *OCIE*
- DERA
- Investment Management

....



"Greatly elevates the SEC's ability to monitor the fund industry and share other interested regulators"

"Subjective and limited classification information [meaning buckets] add little to this picture"

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### What's still to come...

### INDUSTRY

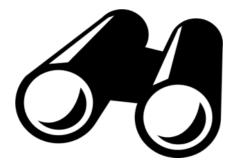
- Vendor selection
- Fit "regulatory" elements of LRMP with existing commercial risk analysis
- Information collection
  - Shareholder base and expected behavior?
- Judgment calls
  - o "Significant dilution"
  - o "Reasonably foreseeable"



- Delay?
- Revision?
- Plow ahead?
- FAQ?

#### Resources

- Liquidity Rule SEC Release: https://www.sec.gov/rules/final/2016/33-10233.pdf
- Liquidity Rule Shearman & Sterling Friends and Clients Note: http://www.shearman.com/en/newsinsights/publications/2016/11/sec-liquidity-riskmanagement-rule
- ICI July 2017 Letter to Chair Clayton: https://www.ici.org/pdf/liquidity\_sec\_clayton\_ltr.pdf
- IOSCO July 2017 Liquidity Consultations: http://www.iosco.org/library/pubdocs/pdf/IOSCOPD573.pdf (recommendations) http://www.iosco.org/library/pubdocs/pdf/IOSCOPD574.pdf (good practices)



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These materials provide general information on our firm and the legal developments described above. They are intentionally summary in nature and cannot represent legal advice. These materials may constitute attorney advertising.

## Panel | Operational & Implementation Challenges for Funds & Advisers



Moderator | Jay Baris, Morrison & Foerster

Avi Nachmany | Strategic Insight Stefano Pasquali |Blackrock Robert Zakem | Managing Director, Deloitte Advisory

## **Discussion Topics**



- > What are the main challenges with implementing this rule?
- > Will there be any changes to the rule?
- > Will there be any delay in implementation?
- Is a 'best practice' approach emerging?
- > What should funds be doing now?
- ➤ Audience Q&A

## $\frac{MORRISON}{FOERSTER}$

### SEC LIQUIDITY RISK MANAGEMENT RULES: CHALLENGES FOR MUTUAL FUND BOARDS

MUTUAL FUND LIQUIDITY RISK MANAGEMENT VOLTAIRE ADVISORS

**OCTOBER 18, 2017** 

Jay G. Baris jbaris@mofo.com

## Overview

- Liquidity Risk Management Programs
- New Disclosure and Reporting Requirements
- Compliance Dates
- ICI Recommendations
- Challenges for Fund Boards
- Regulatory Prognosis

- October 2017 SEC adopted rules to require mutual funds and other open-end investment companies, including ETFs, to establish liquidity risk management programs
  - The rule excludes money market funds and ETFs that qualify as "in-kind ETFs" from certain requirements
- Liquidity risk management program has multiple elements, including
  - Assessment, management and periodic review of fund's liquidity risk
  - Classification of the liquidity of a fund portfolio investment
  - Determination of a highly liquid investment minimum
  - Limitation on illiquid investments
  - Board oversight

- Assessment, management and periodic review of liquidity risk
  - Funds must assess, manage and periodically review liquidity risk, based on specific factors
  - Liquidity risk is the risk that a fund could not meet requests to redeem shares it issues without significant dilution of remaining investors' interests in the fund
- Classification of the liquidity of fund portfolio investments
  - Each fund must classify each portfolio investment
  - Classification based on number of days in which the fund reasonably expects the investment to be convertible to cash in current market conditions without significantly changing the market value of the investment
    - Determination must take into account the market depth of the investment
  - Four categories
    - Highly liquid investments
    - Moderately liquid investments
    - Less liquid investments
    - Illiquid investments

- Classification of the liquidity of fund portfolio investments (con't)
  - Funds may classify investments by asset class, unless market, trading or investment specific conditions with respect to a particular investment are expected to significantly affect the liquidity characteristics of that investment as compared to the fund's other portfolio holdings within that asset class

### • Limitation on illiquid investments

- A fund may not purchase illiquid investments if more than 15 percent of its net assets are illiquid
- An illiquid investment is an investment that the fund reasonably expects cannot be sold in current market conditions in seven calendar days without significantly changing the market value of the investment
  - New requirement may have to consider the likely size of the position sold
- Determinations made following the same process as other liquidity classifications
- Funds must review illiquid investments at least monthly
- When a fund breaches the 15 percent limit, it must report to the board and explain how it plans to bring the illiquid investments into compliance within a reasonable period
- If not resolved within 30 days, the board must assess whether the plan presented is in the best interests of the fund and its shareholders

- Board oversight
  - A fund's board, including a majority of the fund's independent directors, must approve
    - The fund's liquidity risk management program
    - The designation of the fund's adviser or officer to administer the program
  - The board must review, at least annually, a written report on the adequacy of the program and the effectiveness of its implementation
- Form N-LIQUID
  - This form requires a fund to confidentially notify the SEC when the fund's level of illiquid assets exceeds 15 percent of its net assets or when its highly liquid investments fall below its minimum for more than a brief period

## Disclosure and Reporting Requirements

- Form N-1A amendments require funds to disclose
  - Procedures for redeeming shares
  - The number of days in which the fund typically expects to pay redemption proceeds
  - The method for meeting redemption requests
- Form N-PORT amendments require funds to report monthly
  - Aggregate percentage of portfolio holdings in each of the four classifications ("buckets")
  - Position-level liquidity classification to the SEC
  - Information regarding a fund's highly liquid investment minimum (on a confidential basis)
- Form N-CEN amendments require funds to disclose
  - Information regarding use of lines of credit and inter-fund borrowing and lending
  - Whether an ETF is an "in-kind" ETF under the rule
  - Information about use of swing pricing, including the fund's swing pricing factor

## **Compliance Dates**

- June 1, 2017 all initial registration statements and all annual updates must comply with Form N-1A amendments
- June 1, 2019 all funds must comply with Form N-CEN reporting requirements
- December 1, 2018 most funds must comply with liquidity risk management programs and N-PORT reporting

## **ICI Recommendations**

- July 20, 2017: Investment Company Institute asked the SEC to delay implementation of certain aspects of the rule
  - Delay implementation of compliance schedule for asset classification and related requirements as soon as possible to allow for possible targeted rule amendments
    - ICI proposes to allow each fund to formulate its own policies and procedures as to how to classify liquidity of portfolio investments
  - Even if the SEC does not agree to amend the rule, the SEC should defer compliance requirements by at least one year
  - Require quarterly (instead of monthly) reporting of portfolio holdings on Form N-PORT until SEC can address security concerns
  - Even if SEC maintains monthly reporting requirements, delay implementation dates for Form N-PORT and N-CEN filing requirements for at least six months
- "Bucketing" is the most "costly and vexing piece of the rule"
- Keep reports on Form N-PORT and N-CEN non-public for six months

### • Oversight versus micro-management

- SEC: "We believe that this oversight role is consistent with the board's historical responsibilities with respect to overseeing fund operations"
  - Some requirements of the rule, however may be viewed as coming close to micro-management
  - For example, the nature of new requirements to report to the Board (e.g., breaches of highly liquid investment minimum and 15 percent limit on illiquid securities) effectively brings the Board into the issues and the consequences of a breach
- Liquidity risk management programs should establish a framework for evaluating the information contained in these reports that provides for carrying out its responsibilities but at the same time minimizes the potential for micro-management
  - Procedures should provide for appropriate documentation of Board oversight

- Appointment of Administrator of liquidity risk management program
  - The Board may designate a fund's investment adviser, sub-adviser, officer or officers as Administrator
  - Portfolio managers cannot be solely responsible for administering the program, but may be part of a committee or group designated to administer the program
    - SEC: Consider the extent of influence on portfolio managers may have on the administration of the program and seek to provide independent voices as a check on potential conflicts of interest

### • Classification of portfolio securities into buckets

- Funds in the same complex may classify the same security in different buckets
- Issue of whether funds may classify different lots of the same security held by a single fund in different buckets
  - For example, selling a half the fund's holdings in a particular security may not affect the price of the investment, but selling the entire position may affect the price
- No expectation of direct board involvement in classification
  - Board role should be limited to oversight and understanding the process

- Oversight of liquidity risk management program
  - Board must approve initial liquidity risk management program
    - The Board, however, is not required to approve material changes to the fund's liquidity risk management program
    - Exception the Board must approve a change to the highly liquid investment minimum only when the fund is then below the established minimum
  - Board must review, at least annually, Administrator's report on adequacy and effectiveness of liquidity risk management program
    - Requirement analogous to requirement that CCO report on adequacy of Fund's compliance program
- Recordkeeping
  - Funds must keep records of materials provided to the Board in connection with approval of the program and written reports provided concerning the adequacy of the program
  - To be sure, OCIE examiners might review these records to evaluate the Board's involvement

- Multiple fund liquidity programs?
  - Advisers may be subject to different standards if they serve as sub-adviser for other fund complexes
  - Generally, the board-approved liquidity program should control how an adviser or sub-adviser carries out its responsibilities
- Sub-advised funds
  - A fund's investment adviser and its sub-adviser may reach different conclusions regarding an investment's appropriate liquidity category
    - A fund's liquidity program should address how to resolve this difference

### • ETFs

- The rule excludes "in-kind" ETFs from the requirement to adopt a liquidity risk management program
- If an ETF generally redeems in kind, when does it cross the line if it distributes cash from time to time in varying degrees?

### • Oversight of highly liquid investment minimum

- The rule requires funds to report short-term (less than seven day) breaches to the Board at the next regularly scheduled Board meeting
- Funds must report longer-term breaches more quickly
- The Board must evaluate the facts and circumstances, and the reasons for the breach, and determine what action, if any, is appropriate
- Note that when a fund breaches the highly liquid investment minimum, the rule does not bar the fund from purchasing nonconforming assets
- Thus, the fund has flexibility to address potentially adverse situations, including tracking error, that may arise as a result of complying with the highly liquid investment minimum
- Note that the Board must approve changes to the highly liquid investment minimum if made when the fund is below the established minimum

### • Oversight of 15 percent cap on illiquid investments

- The rule requires funds immediately to report to the Board (and the SEC on a confidential basis) whenever the fund "breaches" the 15 percent limit on illiquid securities
  - The administrator of the liquidity risk management program must explain in a report to the Board the extent and causes of the occurrence, and how the fund plans to reduce illiquid investments to or below 15 percent of net assets within a reasonable period of time
- For short-term breaches (less than 30 days), the Board can review the explanation and become satisfied reasonably quickly
- For longer-term breaches (at least 30 days after the occurrence) the Board, including a majority of the independent directors must assess whether the plan presented to it continues to be in the best interests of the fund
- Note the SEC adopted a new definition of "illiquid" investment (described above)
  - Funds must take into account "relevant market, trading and investment specific considerations" in identifying illiquid investments
  - Funds will be required to consider a "modified value impact standard" in determining if an investment is illiquid
- Evaluation of report may require insight into portfolio management issues

# **Regulatory Prognosis**

- The ICI and others have called for the SEC to ease certain requirements of the rule and to delay implementation
- The requests for delay of implementation may gain traction in light of recent highly publicized cybersecurity issues
- It is not certain at this point whether the SEC will propose a delay or any modifications
- For this reasons, funds, advisers and boards must proceed assuming the current compliance deadlines
- Best practices likely to evolve, but there is a lot of room for different funds to establish different practices

### MORRISON FOERSTER



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# Asset Management Regulation Under the Clayton SEC

Norm Champ Partner Kirkland & Ellis



# KIRKLAND & ELLIS LLP

# Asset Management Regulation Under the Clayton SEC

October 18, 2017

Norm Champ, P.C.

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### Agenda

#### 1. Introduction

- 2. Changes in Leadership
- 3. Regulation
- 4. Enforcement and Examinations

### KIRKLAND & ELLIS LLP

# 1. INTRODUCTION

# Norm Champ, P.C.



#### Partner, Investment Funds

norm.champ@kirkland.com +1 212 446 4966 Former Director, SEC Division of Investment Management

#### Education

- Harvard Law School, J.D., 1989, *cum laude*
- King's College London, University of London, M.A., War Studies, 1986
  - Fulbright Scholar
- Princeton University, A.B., History, 1985, summa cum laude

#### Admissions & Qualifications

1990, New York

#### **Profile**

- Prior to joining Kirkland & Ellis LLP in 2016, Norm was the Director of the Division of Investment Management at the U.S. Securities and Exchange Commission (SEC)
- While at the SEC, Norm played a key role in the SEC's completion of landmark money market reforms in 2014 and led important structural and policy changes
- Prior to becoming Director of Investment Management, Norm was the Deputy Director of the SEC's Exam program. Norm supervised examinations of investment advisers and other entities across the United States and abroad
- Norm also worked on crisis management efforts at securities firms to protect customers of those firms

#### **Prior Experience**

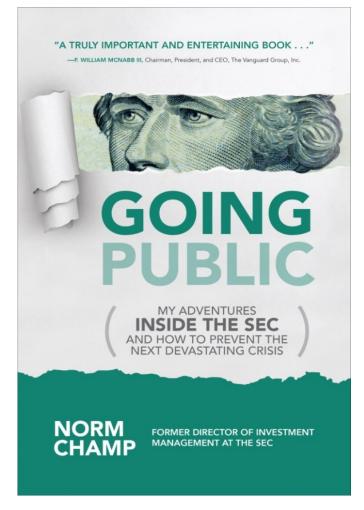
- Director, Division of Investment Management, U.S. Securities and Exchange Commission, 2012–2015
- Deputy Director, Office of Compliance Inspections and Examinations, U.S. Securities and Exchange Commission, 2010–2012
- General Counsel, Chilton Investment Company, 1999–2009
- Davis Polk & Wardwell LLP, 1989-90, 1992-1998
- Law Clerk, Honorable Charles S. Haight, Jr., U.S. District Court for the Southern District of New York, 1990-1992

#### **Key Accolades**

- Harvard Law School Lecturer on Law, Fall Term 2017
- SEC Chairman's Award for Law and Policy, 2014
- SEC Chairman's Analytical Methods Award, 2013

# Going Public: My Adventures Inside the SEC and How to Prevent the Next Devastating Crisis

Published by McGraw-Hill Education and available today on Amazon, barnesandnoble.com, and in bookstores. For more information, please visit www.goingpublicthebook.com



# 2. CHANGES IN LEADERSHIP

# Focus of New SEC Leadership



SEC Chair Jay Clayton

- Clayton has laid out a capital formation agenda, that includes:
  - Easing rules relating to investor discussions prior to an IPO
  - Easing burdens for mid-sized companies related to accounting and compliance regulations
  - Streamlining disclosure requirements
- Anticipate less attention on investment management-related <u>rulemakings</u>
- Do not anticipate less attention on investment management-related <u>examinations and enforcement</u>
  - More than 50% of the FY 2018 Budget Request is devoted to enforcement and examination programs
  - On track for 30% increase in number of investment adviser examinations in FY 2017
  - OCIE anticipates a further 5% or greater increase in investment adviser exams in FY 2018

# **Commission in Transition: Recent Commissioner Nominations**



Jay Clayton



Kara Michael Stein Piwowar Term expires 2017 Term expires 2018

### Recently Nominated Commissioners



On July 18, the White House named Hester Peirce (R), senior fellow at the conservative-leaning Mercatus Center, as the nominee for the open Republican seat.

On September 1, the White House named Robert Jackson (D), Columbia University law professor and advocate for disclosure of political spending by public companies, as the nominee for the open Democrat seat.

To ensure that the Commission remains nonpartisan, no more than three Commissioners may belong to the same political party

# **Commission in Transition: Recently Named Division Directors**

Division of Corporation Finance

- William Hinman named Director of Division of Corporation Finance on May 9, 2017.
- Mr. Hinman recently retired as a partner in the Silicon Valley office of Simpson Thacher & Bartlett, where he advised public and private companies in corporate finance matters.



#### Division of Enforcement

- Stephanie Avakian and Steven Peikin named Co-Directors of Division of Enforcement on June 8, 2017.
- Ms. Avakian served as Acting Director of Division (since Dec. 2016) after serving as Deputy Director (since June 2014).
- Mr. Peikin was Managing Partner of Sullivan & Cromwell's Criminal Defense and Investigations Group.
   From 1996-2004, he was an AUSA in SDNY and served as Chief of the Office's Securities and Commodities Fraud Task Force.



#### Division of Economic & Risk Analysis

- Jeffrey Harris named Director of Division of Economic and Risk Analysis on August 31, 2017
- Dr. Harris is currently a professor at the Kogod School of Business at American University in Washington, D.C. He recently served as Chief Economist at the CFTC, with prior experience as Visiting Academic at the Nasdaq Stock Market and at the SEC.



#### Division of Investment Management

- Dalia Blass named Director of the Division of Investment Management on August 31, 2017.
- Ms. Blass joins the SEC from Ropes & Gray.
- Ms. Blass previously served in a number of leadership roles in the Division of Investment Management, most recently as Assistant Chief Counsel.



Still awaiting new<br/>Directors:Division of<br/>Trading &<br/>MarketsNational<br/>Exam<br/>Program

## KIRKLAND & ELLIS LLP

# 3. REGULATION

# **Regulatory Expectations**

#### Financial CHOICE Act / CHOICE Act 2.0

- CHOICE Act 2.0 (as approved by the House of Representatives on June 8th) would loosen regulations
- Whether the CHOICE Act 2.0 will pass in the Senate is uncertain, but the bill raises concepts central to other ongoing regulatory efforts, including those related to the Fiduciary Rule, Volcker Rule, exemptive applications process, and other core issues

#### Fiduciary Rule

- Department of Labor (DOL) Fiduciary Rule
  - Would expand definition of "investment advice fiduciary" under the Employee Retirement Income Security Act of 1974 (ERISA)
  - Automatically elevates all financial professionals who work with retirement plans or provide retirement planning advice to the level of a fiduciary, thus imposing
    additional legal and ethical standards on such professionals
- SEC Request for Comment on Fiduciary Rule
  - Seeking comments from retail investors and other interested parties on standards of conduct for investment advisers and broker-dealers
  - Currently no deadline for comments

#### Volcker Rule

- Agency staff working on targeted changes; OCC published a request for comment on how the rule should be revised to better accomplish the statute's purposes
- Definition of foreign funds under particular review

# **Regulatory Expectations**

#### Streamlining Exemptive Application Process

- "Plain Vanilla" ETF Rule
- Remains in the SEC's Regulatory Flexibility Act ("Reg Flex") agenda
- We expect the SEC could make progress on a "plain vanilla" ETF rule, particularly under the new SEC administration

#### Other regulatory efforts, outside the scope of the CHOICE Act 2.0

- Cryptocurrency
  - SEC 21(a) report warned that virtual organizations offering digital assets are subject to federal securities laws
- Third Party Examinations
  - Written proposal by prior SEC Chair, Mary Jo White
  - On September 28, Chairman Clayton stated "it's not a bad idea, but it's not at the front of my mind right now."

#### Broad Treasury Department sector reviews may inform additional regulation

- Report on Banks and Credit Unions, released on June 12, 2017
- Report Capital Markets, released on October 6, 2017
- Report on Asset Managers, anticipated for release in Fall 2017 (SEC Staff participating in drafting)

# 4. ENFORCEMENT AND EXAMINATIONS

# **Enforcement Trends**

#### Enforcement results for SEC's fiscal year ended September 2016

- -868 total enforcement actions (807 in 2015), and the most ever -160 involving investment advisers or investment companies
- -Over \$4 billion in aggregate disgorgement and penalties (approx. \$4.2 billion in 2015)

#### SEC Enforcement Actions (investment advisers / investment companies)

Year	Civil Actions	Defendants	APs	Responden ts	Total IA/IC Actions	Total Defendants / Responden ts	% of Total Enforceme nt Actions
2016	ТВА	ТВА	ТВА	ТВА	160	ТВА	18.4%
2015	19	60	107	171	126	231	15.6%
2014	10	34	120	171	130	205	17.2%
2013	21	61	119	163	140	224	20.7%
2012	35	81	112	149	147	230	20%

### **Examination Trends**

Steady increase in portion of industry examined per year

Percentage of Registrants Examined (investment advisers / investment companies)

Fiscal Year	2012	2013	2014	2015	2016
Investment Advisers	8%	9%	10%	10%	11%
Investment Companies	12%	11%	10%	15%	17%

## Impact of Leadership Changes on Enforcement and Examinations

#### Enforcement

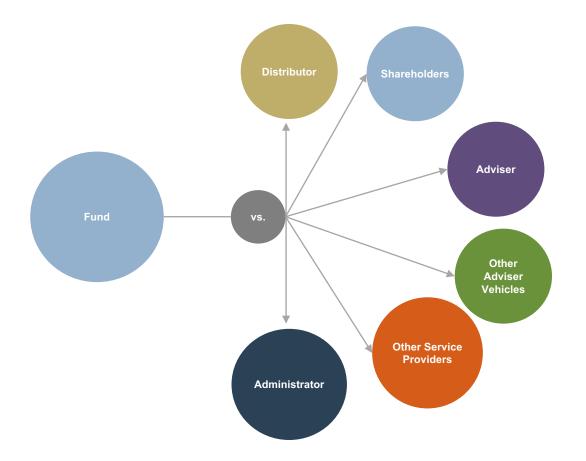
- -Caveats: predictions are hazardous, enforcement is largely bi-partisan, the SEC <u>historically</u> guards its independence aggressively, and one scandal can change everything, BUT some things are known:
  - Inflection point financial crisis misconduct is largely in the past, and financial institutions have significantly de-risked, so changes in enforcement policy and priorities are inevitable, regardless of change in administration
  - At the margins can mean less aggressive cases since Commissioners vote on each enforcement action
- -Supreme Court ruled on June 5, 2017 that a five-year statute of limitations applies to disgorgement remedies imposed by the SEC

#### Examinations

- No Commissioner voting in exams, so process for selecting targets, conducting exams, and issuing deficiency letters is insulated from political disputes
- -OCIE is resourced to execute on its existing priorities; expect few short-term changes from current focus areas

### SEC Examinations – Focus Areas

• Fee and expense arrangements (Disclosure and Allocation) and related conflicts of interest

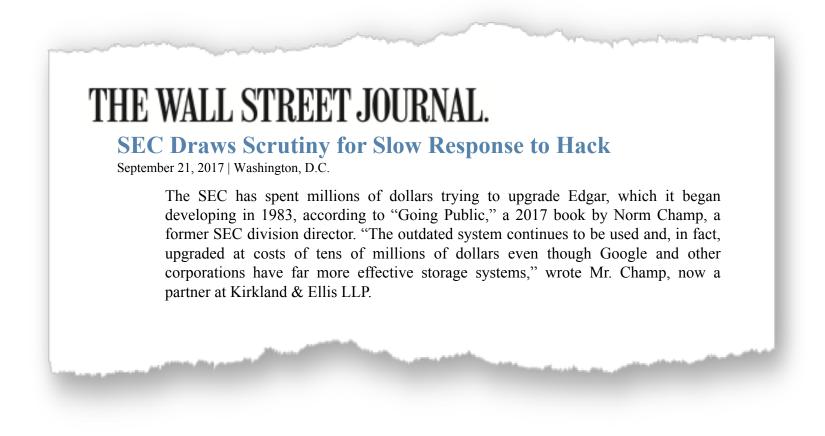


## SEC Examinations – Focus Areas

- Cybersecurity
  - Compliance procedures and controls; testing the implementation of those procedures and controls
- Whistleblower Rule Compliance
  - Including review of compliance manuals, Codes of Ethics, employment agreements and severance agreements
- Continuation of Never-Before Examined Investment Advisers
  - Targeted, risk-based examinations of newly-registered advisers as well as selected advisers that have never been examined
- Political contributions / Pay-to-play
- Compliance Rule
  - Compliance manuals must be current and reflect the adviser's actual business practices; annual reviews must be performed and adequately documented
- Regulatory Filings
  - Disclosure should be accurate, filings must be timely; emphasis on correctness of Form PF and Form D
- Custody Rule
  - Focus is on whether Adviser has "custody" as defined under the rule
- Code of Ethics
  - Accurately identify "access persons," ensure timely submission of reports, include disclosures in Form ADV Part 2A
- Books and Records
  - Maintain all required books and records; ensure records are accurate and updated

### Cybersecurity – The SEC Hack

Chairman Clayton disclosed in a statement on Sept. 20, 2017 that the EDGAR system had been hacked in 2016



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# Panel | Liquidity Management Data & Tools



Moderator | Diane Frost, Voltaire Advisors

David Askin |FixtHub Alie Diagne |FINRA Robert Kane |BondView Karl Mackelburg |Thomson Reuters



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LIQUIDITY MANAGEMENT DATA & TOOLS

OCTOBER 18, 2017

# Panel | Liquidity Management Data & Tools

- Liquidity -- I Know It When I See It
- Data vs. Information
- OTC vs. Exchange-Traded Markets
- The Significance of Reduced Dealer Balance Sheets "Market Makers?"
- Regulatory Liquidity = Market Liquidity? Not!
- Normal Distributions and Fat-Tailed Distributions and Black Swans, Oh My!
- Individual Securities vs. Portfolios The Importance of Correlations

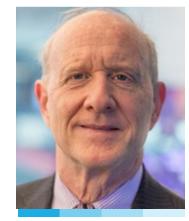


# Panel | Liquidity Management Data & Tools

- The Importance of a Holistic View of the Market
- Segmenting Market Data Across Asset Class and Format
- The Need for Centralization
- Trades vs. Quotes
- How Much Does Timeliness Matter?
- The Role of Evaluated Pricing



# Meet The Team



#### David Askin

#### Sales Director

Most recently, David was a co-founder of BVAL. Prior, he built successful fixed income portfolio management, sales, trading and analytics businesses that spanned the full spectrum of asset classes, strategies and functions at firms such as Merrill Lynch, Moody's, Drexel Burnham Lambert and Daiwa.



#### Brian Lane

#### CEO

Prior to FixtHub, spent 6 years as part of senior team at Codestreet, which was sold to TradeWeb in in March '16. There, he was the creator of the 1st dark pool in fixed income and pre-trade software tools. Previously, he was a trader/salesperson where he built internal software tools at both bulge bracket and research driven firms.



Mike Lopus сто

Mike spent the last 12 years running development for Advantage Data. There, Mike built very modern scalable fixed income tools that incorporate some of the newest technologies. Deeply experienced at delivering intuitive, modern software.





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WWW. FIXTHUB.COM

P: 888-505-9011

# **FINRA TRACE© Data**

Mutual Fund Liquidity Risk Management October 18, 2017



**Financial Industry Regulatory Authority** 

# **TRACE Program Status**

Segment	Trade Reporting	Approach	Current status	Scope		
Corporate Debt	July 1, 2002	Phased in dissemination and gradually reduced reporting time	Reportable within 15 minutes, Real-time dissemination of all publicly traded securities. Dissemination of 144A implemented in June 2014.	Over 60,000 CUSIPs 56.9K average daily trades \$32.8B average daily par value traded		
Agency Debentures	March 1, 2010	<ul> <li>Subject to immediate dissemination</li> <li>Initially reporting only, FINRA to study the data to propose</li> </ul>	Reportable within 15 minutes.	Just under 20,000 CUSIPs 1.9K average daily trades \$4.1B average daily par value traded		
To-Be-Announced				Over 43,000 CUSIPs 7.2K average daily trades \$191.8B average daily par value traded		
Specified Pools				over 1 million CUSIPs .2K average daily trades 17.6B average daily par value traded		
Asset Backed Securities	May 16, 2011	to study the data to propose		Over 11,000 CUSIPs 424 average daily trades \$2.5B average daily par value traded		
CMO/REMIC/RMBS		dissemination policy	Reportable in 1hr. Dissemination implemented on March 20, 2017. Trades under \$1 million disseminated real-time. Information on trades over \$1 million provided in weekly and monthly reports.	Over 288,000 CUSIPs 1.8K average daily trades \$11.1B average daily par value traded		
CDO & CMBS				Over 55,000 CUSIPs 403 average daily trades \$3.3B average daily par value traded		
U.S. Treasury	July 10, 2017	Transaction reporting only	Reportable on T No Dissemination	Just under 1,200 CUSIPs		



# **TRACE Security Activity Report**

Security	Issuer Name	TRACE Grade	/ Soctor	Total Number of Trades	Customer buy Trades	Customer Sell Trades	Interdealer Trades	Number of Capped Trade 🗸	# of Trades 0 to Cap Size ▼	# of Trades Cap to 10MN ▼	# of Trades > 10MM	Displaying only Capped Volume	Total Par Value Traded	Customer Buy Par value	Customer Sell Par Value	Interdealer Par Value	Par Value 0 - Cap	Par Value Cap - 10mm	Par Value > 10mm	# of Unique Dealere	# of Unique Capped Deale <sub>+</sub>	Top 5 Firms % of Trades	Top 5 Firms % of Par
CUSIP1	Security Name 1	IG	OTHF	428	226	26						x	\$ 55,909,000							62		46.26%	68.67%
CUSIP2	Security Name 2	IG	INFO	428	166	72						x	\$ 73,224,000							61		29.67%	49.60%
CUSIP3	Security Name 3	HY	CABL	427	137	137						x	\$ 35,963,000			15 000 000	107 (01 01		404 500 000	41		50.35%	
CUSIP4 CUSIP5	Security Name 4	IG HY	OTHF OTHF	427 426	219 226	72				≤10	≤5		\$ 306,709,000 \$ 133,154,000		140,820,000	45,990,000	127,626,00	0 77,551,000	0 101,532,000	) 59 34		38.41% 70.89%	
CUSIP5	Security Name 5 Security Name 6	IG	OILG	426	226	115						x	\$ 133,134,000 \$ 37,654,000							52		47.18%	
CUSIP6	Security Name 0 Security Name 7	IG	INFO	426	167	84				≤5	≤5	x	\$ 37,634,000		22,484,000	6,425,000	48,249,00	0 -	-	55		41.08%	
USIP8	Security Name 8	HY	OTHF	425	132	109				-20		x	\$ 35,757,000		22,404,000	0,423,000	10,21,00	-	-	40		57.41%	
CUSIP9	Security Name 9	IG	BANK	425	132	145				≤10	≤5	~	\$ 220,587,000		95,657,000	23,161,000	73,425,00	0 47,214,000	99,948,000			37.88%	
CUSIP10	Security Name 10		OTHF	425	189	58					≤10		\$ 223,088,167	78,754,273	92,052,894		96,786,16	7 23,924,000				30.12%	
Sec	urity	Issu	er Nar	ne	TRA Gra		Industr / Secto	y n Nu	Fotal umbei Trad≏	r   bu	ustom y Trac		istomer Il Trades	Interde Trade	aler	Number of Capped	# of Trade 0 to C	es Tra	pto	# of Frades 10MM	on	isplay ly Cap Volum	ped
	<b>~</b>			Ŧ		Ŧ		*				•	Ŧ		<b>~</b>	Trade 🔻	Size	7	MN -		*		•
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# BondView

# Liquidity Assessment: Municipal Bonds & Funds

Robert Kane, CEO Email: <u>Robert@Bondview.com</u> PH 866 261 9533

Big Data For Municipal Bond Analysis



# • About BondView:

- Those Who Know Bonds, Probably Know BondView.
  - 15k Users Including The Top 10 Investment Banks, Brokers, Accountants, Insurance





# **About BondView:**

- In Business 10 Yrs+.
- Launched BondView Pro (2012): Cloud-Based Bond Analyst
  - Presents Detailed Holdings Data on 2mm+ Muni Bonds, 2,400 Funds, Pension Holdings, Private Portfolios And Pre-Trade Offers.
  - Real Time & Historical Pricing Engine (Proprietary)
  - Quickly Identifying Trading Opportunities & Used By Many User Types
  - BondView Uniquely Positioned To Offer Liquidity Assessment.

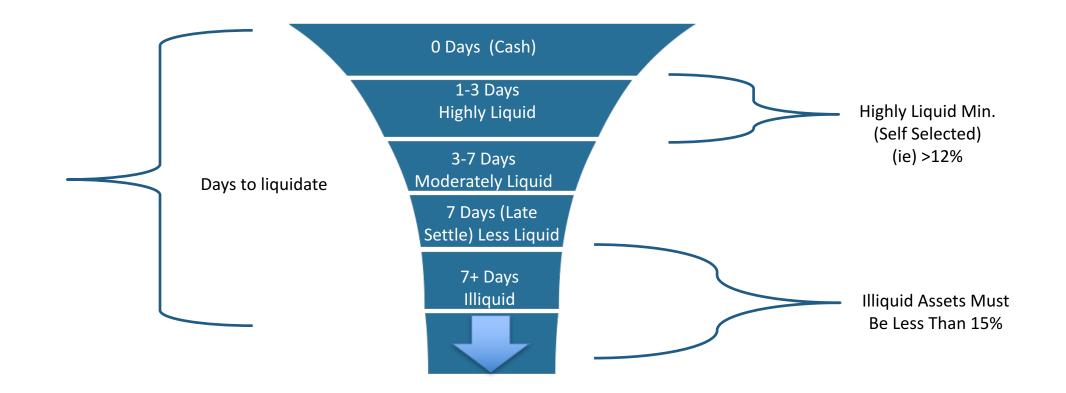
# Coming Soon:

- Liquidity Assessment Tool (Release Date: Jan. 2018)
  - Solving The "Big Data Liquidity Task" With 1 Click
    - 2 Product Offerings
  - <u>A) All Muni Funds</u>: Currently Performing Daily Liquidity Assessment On 2400 Funds
    - Daily Summary and Position Level Liquidity Assessment
    - Global View To Compare Funds By Peer Group & Identify Trends, Outliers and Compliance Issues
  - <u>B) Single Fund View:</u> Private Best Practice Methodology. Can Be Customized & Optimized To Create A Unique & Defensible Liquidity Policy.
    - Customization Includes:
      - -Days To Liquidate, Bid/Ask
         -Summary and Position Level Assessment
      - -Value Impact & Price Cuff
         -Confidence Intervals
      - -Daily Reporting & Re-Classification -Normal vs. Reasonably Stressed Markets
  - Any 2 Funds Managers Define Liquidity Differently



# What Is Your Liquidity Funnel?

SEC Rule 22e-4 Requires Fund Companies To Regularly Assess & Report Fund Liquidity.





### • Product: Get A Clear Answer Daily - Either Its Sufficient Or Its Not

38122NZF2

594751AM1

254842BB2

130923BQ7

iShares National AMT-Free Muni Bond (MUB)

C66	aion	+ 1 i a	uidity	
SUII	CIEII	LLU	ululu	

MUB Can Liquidate 25.11% In 3 Days Which Meets The Fund's 15% Minimum For Highly Liquid Assets. Meets SEC

Unacceptable Illiquidity

Moderately

Less Liquid

Liquid

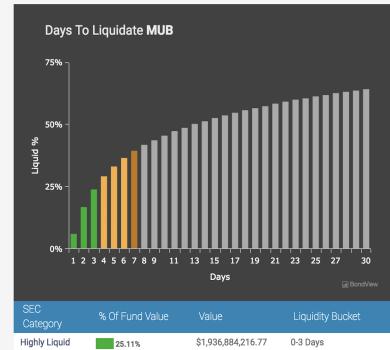
Illiquid

16.54%

55.84%

2.5%

MUB Fails The 15% Maximum Illiquid Assets Test. Does Not Meet SEC Requirements.



\$1,275,751,264.10

\$193,105,675.35

\$4,306,358,843.79

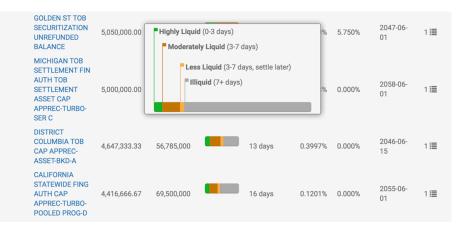
3-7 Days

7+ Days

3-7 Days (Settle Later)

Requirements.

Fund Details			
	AT 740 400 000		
Market Value	\$7,712,100,000		
Cash	5.95%		
Positions	3341		
Not Covered	521 (15.59%)		
Covered	2820 (84.41%)		
Туре	ETF		
Reporting Date	2016-09-28		
Highly Liquid Target	15%		
Recommended Actions			
Download Your N-Port Report			





### **Next Steps:**

- If You Are Interested...
- Beta Testing Currently Underway w/ Industry Muni Market Participants
  - A Few Spots Left For Additional Beta Testers : Contact <u>Sales@bondview.com</u>
  - Sec Rule 22E4 is Complex. Many Moving Parts & Players
    - We Hope To Partner With All Funds, Administrators, Accountants, Lawyers & Vendors.

Contact: Robert Kane, CEO Email: <u>Robert@bondview.com</u> Ph 866 261 9533

Making Liquidity Assessment For Municipal Bonds Simple





### **Evaluation Services: Data and Tools**

#### Karl Mackelburg Head of Sovereign, Corporate, and Money Market Evaluations Thomson Reuters Pricing Service

The intelligence, technology and human expertise you need to find trusted answers.



### **Evaluation Services: Data and Tools**

### **Fair Market Evaluations**

- Fair Value definition consistent with Topic 820 definition
- Mark to Market or Market to Model?
- Inputs: Terms, Benchmark Curves, Analytics, Trades, Quotes.
- Evaluation Team
- Quality Control

### **Evaluation Scores**

- Attempt to quantify evaluation difficulty
- Considers bond attributes, available quotes, trade prices
- TRPS Score 1 -10
- Serves as transparency tool

### **Liquidity Scores**

- Quantifies the ability to liquidate a position
- Score, Days to liquidate, Price range
- Considers many factors
- Thomson Reuters Implied Bid/Ask Spread

#### **Liquidity Factors**

Amount Outstanding Credit Rating Tenor / Seasoning Redemption Features Number of Owners Distance From Par Size of Position Date of Liquidation



### **Discussion Topics**



77

- What are the key datasets that funds will need to be able to implement rule 22e-4?
- > Where is this data available?
- > What tools are available to process it?
- > What key data is <u>not</u> readily available?
- > How will funds deal with data gaps?
- ➤ Audience Q&A



# New Reporting & Data Challenges

Tom Stock SVP GoldenSource





## DATA CHALLENGES IN MUTUAL FUND LIQUIDITY RISK MANAGEMENT REPORTING

GoldenSource Corporation 115 Broadway, 4<sup>th</sup> Fl New York, NY 10006 United States TOM STOCK JUNE 2017

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Asset Managers of eligible funds must:

- Adopt and implement a written liquidity risk management program, under board oversight, designed to assess and manage the fund's liquidity risk
- Establish liquidity risk management programs, including classifying and monitoring each portfolio asset's level of liquidity and designating a minimum amount of highly liquid investments
- Track the ratio of liquid and illiquid holdings as percentage of the overall net asset value of the fund; funds are limited in holding no more than 15% of illiquid securities within a fund and variances must be reported to board and SEC if threshold breach persists
- Provide additional reporting related to fund liquidity to SEC (Forms N-CEN, N-PORT, N-LIQUID, N-1A)
- Enhance disclosure to investors regarding the liquidity of fund portfolios and how funds manage liquidity risk and redemption obligations

# Governance Framework

# **Review Liquidity Risk**

# Liquidity Classifications

# **Monitoring Thresholds**

## **Disclosure & Reporting**

Liquidly Risk Framework Must Consider the Following Risk Factors:

- Short-term and long-term cash flow projections during both normal and reasonably foreseeable stressed conditions
  - Primary driver of need for Liquidly
- Investment Strategy and Portfolio Holding during normal and reasonably foreseeable stressed conditions
  - Primary driver of Liquidity Risk
  - Is the strategy appropriate for an open ended fund
  - Does the Strategy involve a relatively concentrated portfolio or large positions in particular issuers
  - Use of borrowing for investment purposes or Derivatives
- Holdings of cash and cash equivalents, as well as
  borrowing arrangements and other funding sources
  - Mitigators of Liquidly risk

## **Cash Flows**

# Investment Strategy and Holdings

# Holdings of Cash and Cash Equivalents



### 22E-4 IMPACT ON ASSET MANAGERS

Cash Flow Projections for normal and reasonably foreseeable stressed conditions

- What drives stress conditions is portfolio specific e.g.
  - Interest rate fluctuations for bond funds
  - FX rate changes for unhedged foreign funds
- Need to have a validated time series of these stress factors available for analysis
- Time series data on the size, frequency and volatility of purchases and redemptions will also be required
- Additional Considerations
  - Fund redemption policies
  - Fund Shareholder concentration
  - Distributions Channels
  - Degree of certainty associated with these cash flow projections
    - How long has the fund been in business
    - Consider proxying
- With this data set
  - Statistical models can be constructed which provides insight into
    - Anticipated cash flows under different conditions
    - Volatility of those flows
  - Anticipated cash flow projections under different conditions can be constructed based off of insights obtained from this data

# History of Fund Specific Risk Factors

# Historic Fund Cash Flow Data

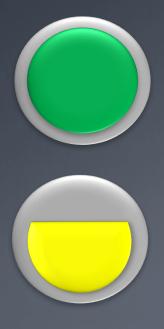
# **Scenarios Analysis**



#### Classifying Liquidity: Requirements

- **SEC now require** funds to use a methodology to classify liquidity of securities in their portfolio into 4 liquidity buckets
- "Liquidity Bucketing" considers time to liquidation and a definition of acceptable market impact where a position can be converted to cash within 3 business days or cannot be sold or disposed of in 7 calendar days
- Not limited to Fixed Income products all securities including equities will also require liquidity classification
- **Bid-ask spread is not sufficient** and changes with notional size of trade
- **Primary challenge** no universally agreed upon and adopted measure or model that adequately captures cost and time to liquidation in bond markets
- **SEC proposal** to permit funds (except money market funds and ETFs) to use "swing pricing" which transfers the market impact or dilution costs of trade activity caused by redeeming shareholders

### **Liquidity Bucketing**



ΛΙΛΛΛΛΥΛΥΛΥΛΥΛΥΛΥ

**Highly Liquid -** Convert to cash in less than 3 business days



Less Liquid – Sold within 7 calendar days

**Illiquid** – More than 7 calendar days to sell



#### Classifying Liquidity: Liquidity Factors

#### Liquidity Factors

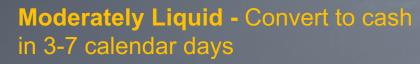
- Existence of an active market for the asset, including whether the asset is listed on an exchange, as well as the number, diversity, and quality of market participants;
- Frequency of trades or quotes for the asset and average daily trading volume of the asset Volatility of trading prices for the asset;
- Bid-ask spreads for the asset;
- Whether the asset has a relatively standardized and simple structure;
- For fixed income securities, maturity and date of issue;
- Restrictions on trading of the asset and limitations on transfer of the asset;
- The size of the fund's position in the asset relative to the asset's average daily trading volume and, as applicable, the number of units of the asset outstanding; and relationship of the asset to another portfolio asset
- Other Possible Factors to Consider
  - Fed Repo Haircuts
  - Opinion of Traders

### **Liquidity Bucketing**



<u>λγλγλγλγλγχγ</u>

Highly Liquid - Convert to cash in less than 3 business days



Less Liquid – Sold within 7 calendar days

**Illiquid** – More than 7 calendar days to sell

#### Other Considerations

- Position Size and what fund would normally be trading
- Classification of liquidity of individual assets vs. asset class
- Use of Vendor data
- Frequency of determination of liquidity of individual instruments/asset classes (monthly unless conditions change)
- Current Market conditions and volatility

#### Approaches to Bucketing

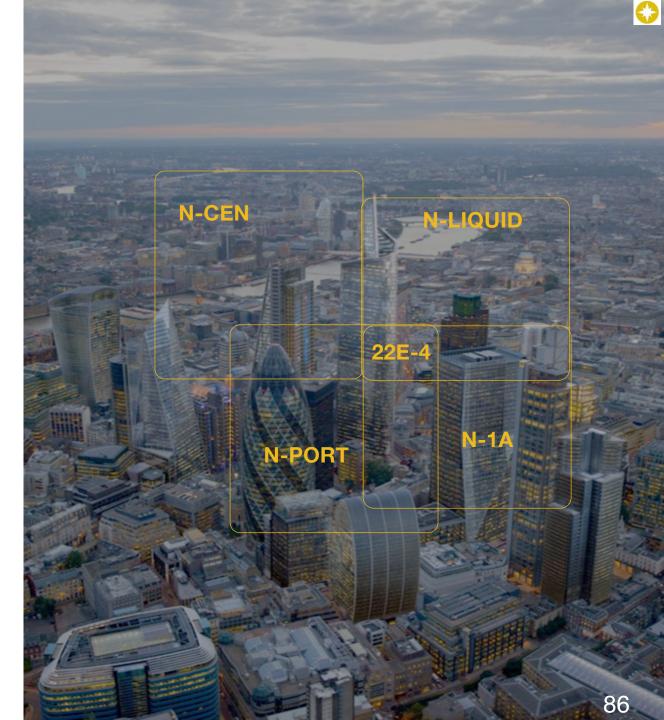
- Create a statistical classification model
  - Difficult for most firms due to data and data science expertise
- Use a combination of information
  - Vendor provided buckets
  - Insight gained from data analysis
  - Internal expertise
  - Most likely approach





#### Reporting Requirements

- N-PORT
  - Liquidity classification of each holding
  - Aggregated % of the holdings in each bucket
  - Percent of highly liquid assets segregated for Margin for derivatives
- N-CEN
  - Use of lines of credit and inter-fund lending
- N-1A
  - Information regarding Funds redemption procedures
- N-LIQUID
  - Required when non-liquid asset greater than 15%
  - Highly liquid asset % goes below minimum





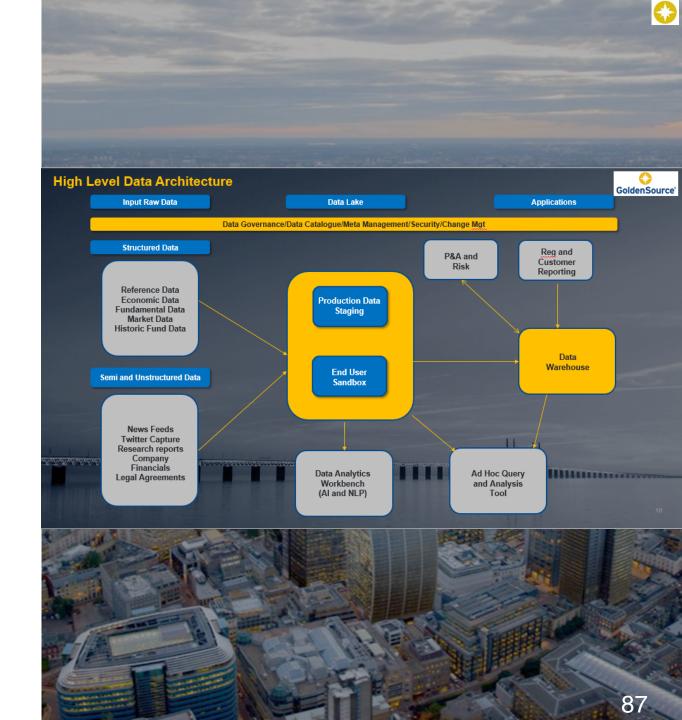
#### **OVERCOMING THE DATA CHALLENGES**

#### • The Challenge

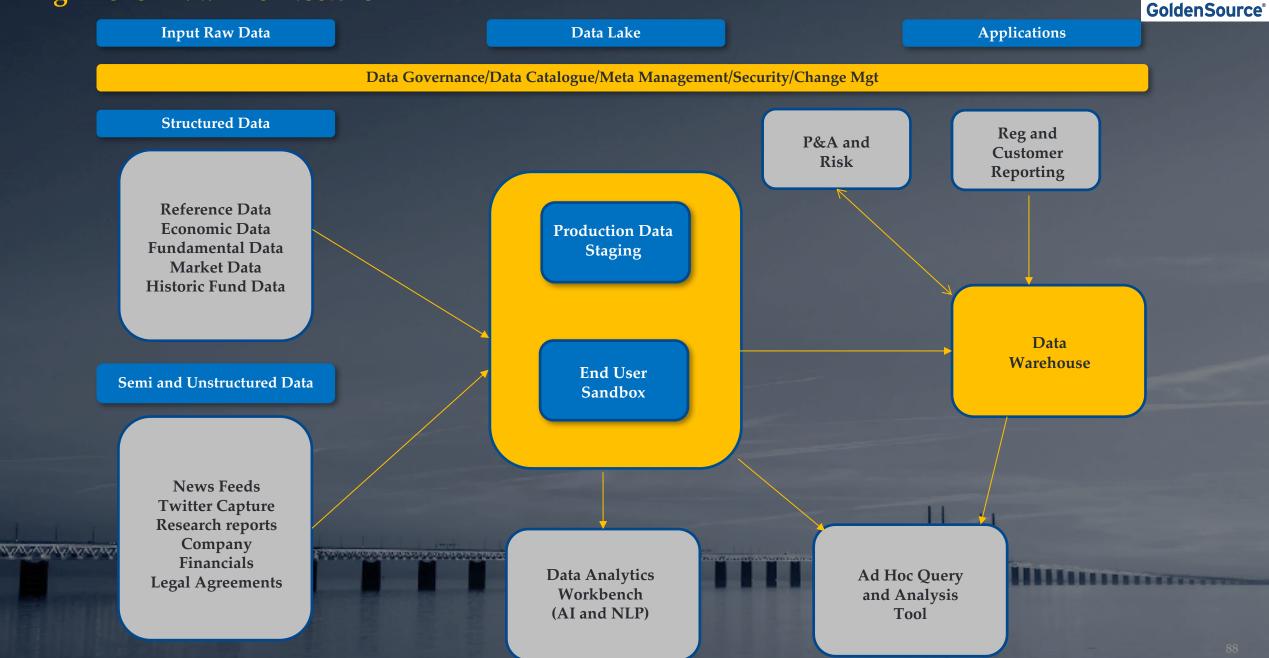
- How to support flexible analytics and structured regularity reporting in a single environment
- Sophisticated enough for Data Scientists
- Simple enough for end user to gain insight from their data

#### • The Solution

- Modern Data Architecture combining the best of Big Data tools and a traditional Data Warehouse
  - Empowers end user to interact with their data directly through simple easy to use tools
  - Provides a platform powerful enough for Data Scientists to perform complex modeling
  - Proves the structure, standardization, audit trail and data lineage needed to consolidate information from multiple sources for regulatory reporting



### **High Level Data Architecture**

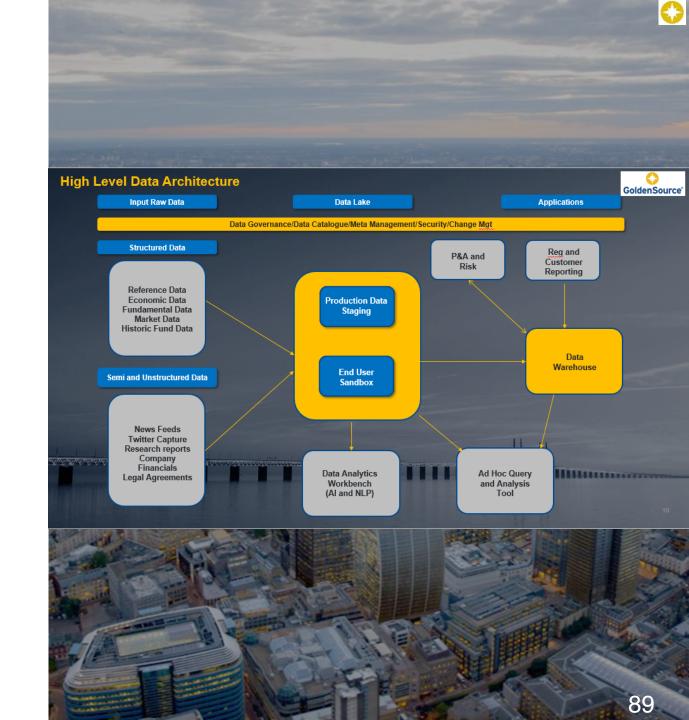




• Data Warehouse for reporting and bi-temporal historical data

#### • A Data Lake is a repository and set of tools

- To allow end users to quick bring structured and unstructured data into a sandbox environment
- To provide an analytics framework for data visualization and reports as well as to provide the ability to parse unstructured data and run AI type analytics
- To provide a mechanism to promote selected data workflows to a controlled production state
- To provide a means to wrangle data to a production state data and interface to other systems including GS
- To provide a data governance framework to catalog all data and control meta data across the Data Warehouse and the Data Lake





### **Contact Us**

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